



## **Updating the Law on Government Access to Your Online Data**

SESSION ID: PNG-T09

#### Richard Salgado

Director, Law Enforcement and Information Security Google

#### Jim Dempsey

VP – Public Policy Center for Democracy & Technology



## When does the Constitution protect our privacy?

"The right of the people to be secure in their persons, houses, papers, and effects, against unreasonable searches and seizures, shall not be violated, and no Warrants shall issue, but upon probable cause, supported by Oath or affirmation, and particularly describing the place to be searched, and the persons or things to be seized."

- Fourth Amendment (1791)



## What happens when data leaves your possession?



Ex parte Jackson (1877) – the Constitution protects letters in transit, requiring the government to get a warrant from a judge to open a letter in transit through the postal system.

RSACONFERENCE 2014

## How does the law respond to disruptive technology?



Olmstead v. United States (1928) – the Constitution does not protect the privacy of phone calls in transit through the telephone network.



## Courts and Congress catch up.

- 1967: Supreme Court reverses
   Olmstead: voice in transit is protected by the Constitution.
- 1968: Congress adopts the federal Wiretap Act - detailed procedures for issuing judicial warrants for interception of "wire or oral" communications in transit.
- 1978: Congress adopts a parallel universe of rules for national security - FISA





## Disruptive technology – a second wave

1969 – CompuServe founded – Internet introduces non-voice comms

and stored comms

1977 - Commercial cell phone service introduced

Problem: Wiretap Act only covered "wire" or "oral" comms and only in transit.





# **Congress responds again - Electronic Communications Privacy Act 1986**

- Required a warrant for all real-time access to content
  - Cell phone conversations
  - Email and other electronic communications
- However, allowed access without a warrant to some stored communications and other stored data



## Two new waves of disruptive technology

#### "The Cloud"

 Under ECPA, many communications, documents and other items stored with a service provider are available to the government with a mere subpoena – no court order required, no probable cause of criminal conduct.

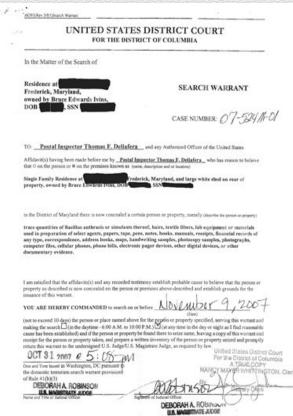
#### Location

 ECPA allows access to "records pertaining to a subscriber" without a judicial warrant and without a finding of probable cause



## Warrant vs. subpoena – what's the diff?

CENTRAL DI	VISION District of Utah	SEALED
In the Matter of the Search of (Name, address or brief description of person or property to be searched)  David Lacy	APPLICA FOR S	TION AND AFFIDAVIT
	Case Number: 2	09.MJ.212 A
		71 MQ 010 11
I, PATRICK G. BROSNAN, being duly sworn I am a Special Agent and have reason to believe that /_/ or location)  SEE ATTACHMENT A, attached to this application and inci in the District of Ulah there is now concealed a certain personated SEE ATTACHMENT B, statched to this application and inci	the person of or /X/ on the propagated herein by reference on or property, namely, (descr	
		a fire and a second
which is (give alleged grounds for search and seizure under Believed to be properly that constitutes evidence of the common otherwise criminally possessed.	r Rule 41(b) of the Federal Ru nission of a criminal offense an	es of Criminal Procedure) d contraband, the fruits of crime or thing
This application also seeks authorization for executing office expert, for the sole purpose of assisting agents in identifying B of the Application and Warrant, incorporated by reference	and authenticating items to b	ed by an archeologist or cultural artifac e seized, as contemplated in Atlachme
Continued on the attached sheet and made a part here		
in violation of Title(s) 18 United States Code, Section(s) 16 U	S.C. § 470 ee, 18 U.S.C. § 641	, 1163. The facts to support the issuance
of a Search Warrant are as follows:	S.C. § 470 ee, 18 U.S.C. § 641	1
of a Search Warrant are as follows:	vit incorporated by references	1
of a Search Warrant are as follows:	wit incorporated by references	1
of a Search Warrant are as follows:  See attached Affida	vit incorporated by referenced Stiffstore of Affort Special Agent, FBI SALTLAKE CITY, UTAH	1
of a Search Warrant are as follows: See attached Affida See attached Affida Sworn to before me, and subscribed in my presence $\frac{1}{2}\int_{-\delta}^{\delta} \delta \left\{ -\delta \right\} d \delta = 0$	Signature of Affant Special Agent, FBI	1



## Subpoena involves no prior judicial approval.

United States District Court SOUTHERN DISTRICT OF INDIANA			
10:	Kristina Clair 4701 Pinc St., Box 96 Philadelphia, PA 19143	SUBPOENA TO TESTIFY BEFORE GRAND JURY  SUBPOENA FOR:    PERSON EXPOCUMENTS OF OBJECT(S)	
at the	YOU ARE HEREBY COMMANDED to ap place, date, and time specified below.	pear and testify before the Grand Jury of the United States District Court	
PLA		ROOM 464	
	U.S. Courthouse 46 East Ohio Street, 4th Floor Indianapolis, IN 46204	DATE AND TIME Fubruary 24, 2009 9:30 a.m.	
_	YOU ARE ALSO COMMANDED to bring with	you the following document(s) or object(s):	
pleas	e complete the enclosed Waiver and Certificat mention of: Task F Feder 575 N. P. Te	of the documents to present to the Grand Jury. If you elect to do so, soin and forward it and your response before the date of compliance to over Officer Joel A. Arthur all Bureau of investigation mmy/vails Street, Room 679 didinapolis, IV 46204 ephone: 317-639-3301	
law.	disclosure would impede the investigation by This subpoces shall remain in effect until ye	is request unless authorized by the Assistant U.S. Attorney. Any eing conducted and thereby interfere with the enforcement of the water granted leave to depart by the court or by an officer acting on behal	
_	ERK LAURA A. BRIGGS, CLERK	DATE Jenuary 23, 2009 Arthur/k/h	
(BY	NO DEBUTY CLERK	Cadamyan	
	is subpoens is issued upon application the United States of America TIMOTHY M. MORRISON United States Attorney	NAME, ADDRESS AND PHONE NUMBER OF ASSISTANT U.S. ATTORNEY Doris L. Pryor Assistant United States Attorney 10 West Market Street, Suite 2100	
	09-01-DLP-15-10	Indianapolis, Indiana 46204-3048	



## The parallel universe – foreign intelligence collection

#### Foreign Intelligence Surveillance Act

- Warrants for surveillance inside the US, targeting persons inside the US
- National Security Letters for stored metadata
- Pen/trap provision for real-time collection of metadata
- Warrants for physical searches
- Section 215: Business records
- Section 702 (aka "PRISM"): Programmatic surveillance targeting persons reasonably believed to be outside the US



## The courts begin to respond

- One federal appeals court requires warrant for all stored email (Warshak – 2010)
- Supreme Court requires warrant for prolonged GPS tracking does not rule on cell tower data (Jones – 2012)
- Supreme Court declines to rule on NSA surveillance (Clapper 2013, pre-Snowden)
- District courts rule on Section 215 program (2013, post-Snowden)



## Time for Congress to respond again

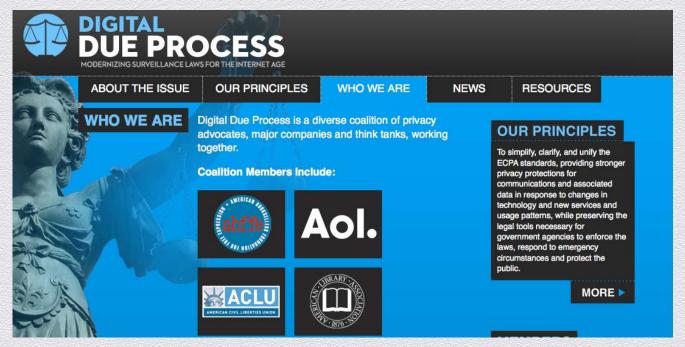
Updating ECPA – a convergence of interests:

- Service providers
- Users
- Government





### **Digital Due Process**



http://www.digitaldueprocess.org



#### **ECPA Reform**

- Judge's warrant for all content
  - Leahy-Lee S. 607
  - Yoder-Polis H.R. 1852
  - http://www.vanishingrights.com/
- Judge's warrant for location tracking
  - ◆ GPS Act H.R. 2168, S. 1212













## Global Government Surveillance Reform

The undersigned companies believe that it is time for the world's governments to address the practices and laws regulating government surveillance of individuals and access to their information.

While the undersigned companies understand that governments need to take action to protect their citizens' safety and security, we strongly believe that current laws and practices need to be reformed.

Consistent with established global norms of free expression and privacy and with the goals of ensuring that government law enforcement and intelligence efforts are rule-bound, narrowly tailored, transparent, and subject to oversight, we hereby call on governments to endorse the following principles and enact reforms that would put these principles into action.

















